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Arrangements for Managing Financial Stability: The Irish Case



CENTRAL BANK & FINANCIAL SERVICES AUTHORITY OF IRELAND

### **Governor John Hurley**



# Brief History of Central Bank and Financial Services Authority of Ireland

- 1927 Currency Commission established
- 1943 Central Bank of Ireland replaced Commission
- 1971 Responsible for licensing and supervision of banks
- 1979 Entry into European Monetary System and longstanding link with sterling broken
- 1999 Member of the Eurosystem
- 2003 Central Bank and Financial Services Authority of Ireland Established

## A Single Financial Regulator (2003)

Pre-2003 Many Regulatory Agencies

- Central Bank
  - Banks/credit institutions (1971)
  - Money brokers, IFSC firms (1989)
  - Unit trusts (1990)
  - Investment firms (1991)
  - Investment intermediaries (1992)
  - Stock Exchange & member firms (1996)
  - Bureau de change (1997)
  - Insurance intermediaries (2001)
- Government Department
  - Insurance companies
- Registrar of Friendly Societies
  - Credit unions (cooperatives)
- Office of Director of Consumer Affairs
  - Mortgage intermediaries
  - Money lenders
  - Consumer issues

2003 Onwards – Single Financial Regulator

# A Single Regulatory Authority with Autonomous Powers, Located within the Central Bank

- Two constituent parts, each with own responsibilities
- Joint representation of directors on both the CBFSAI Board and Regulatory Authority
- Central Bank Responsibilities:
  - Maintenance of price stability
  - Monetary policy operations
  - Contributing to financial stability
  - Oversight of payments systems
  - Printing and issuance of notes and coins
  - Management of assets
- Financial Regulator Responsibilities:
  - Prudential regulation and inspection
  - Consumer protection and information

### **Shared Responsibility for Financial Stability**

 Both CB and FR have own responsibilities, but share a goal of contributing to a stable financial system

#### Central Bank:

- Domestic legal mandate to contribute to financial stability
- As part of Eurosystem, a mandate to contribute to financial stability across the euro area

### Financial Regulator:

- Maintain confidence in the solvency and safety of individual institutions
- Consumer protection and information

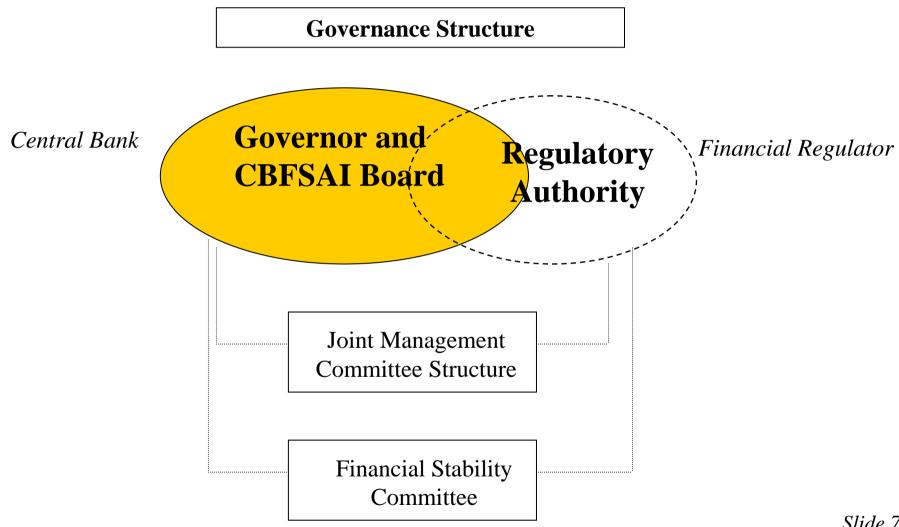
### How the CBFSAI contributes to Financial Stability

- Central Bank Role
  - Formulation of monetary policy
  - Monetary policy implementation & liquidity issues
    - monitoring liquidity flows of banks, monitoring banks' holdings of eligible collateral, provision of liquidity
  - Oversight of payments and settlements systems
- Regulatory Initiatives
  - Capital and liquidity requirements
  - Inspections of regulated firms
  - Consumer protection codes and information
- Joint Initiatives
  - Macro-economic stress-testing exercises
  - Publication of Financial Stability Report
  - High-level dialogue with financial sector
  - Joint representation at international committees
  - Crisis management initiatives

## **Explicit Legislative Link on Financial Stability Issues**

- Explicit recognition in domestic legislation of link between Governor and Financial Regulator on financial stability issues
- Legislation contains the following provisions:
  - Financial Regulator must consult with the Governor on matters relating to the stability of the financial system (including the issue, revocation & suspension of banking licences)
  - The Regulator may act on these matters only with the agreement of the Governor
  - The Governor can issue guidelines to the Financial Regulator on its policies and principles

## **How does the CBFSAI work in practice?**



### How does the CBFSAI work in practice?

- Governor
  - Responsible for Eurosystem functions
  - Chairman of CBFSAI board of directors
- CBFSAI Board
  - 12 members 6 of whom are also members of the Regulatory Authority
  - Both the CBFSAI Board and the Regulatory Authority meet together on financial stability matters
  - Regular monthly briefing on regulatory issues
- "Matters of Joint Interest"
  - Joint management committee structure to deal with these
- Financial Stability Issues
  - Memorandum of Understanding on financial stability issues
  - Financial Stability committee

# Internal Memorandum of Understanding on Financial Stability Issues (2003)

- Principles of cooperation between the Central Bank and the Financial Regulator on financial stability matters
- Clarifies responsibilities of the parties in contributing to financial stability
- 3 Guiding Principles govern cooperation
  - i) clear accountability and transparency
  - ii) no duplication
  - iii) data and information exchange

### **Financial Stability Committee**

- Established separate joint management committee to consider financial stability issues
- Comprises senior executive board members of the Bank and Financial Regulator
- This committee is chaired by the Director General of the Central Bank

### **Financial Stability Report**

- Report reflects the joint views of both the Central Bank and the Financial Regulator
- Product of extensive cooperation between the Central Bank and the Financial Regulator
- Message agreed by joint meeting of CBFSAI Board and Financial Regulatory Authority
- Press conference
  - Report launched by Governor
- Annual round-table meeting with credit institutions to discuss key issues raised in the Report

### **Financial Crisis Management**

- Procedures to deal with potentially disruptive events agreed between Central Bank and Financial Regulator
- CBFSAI represented jointly in Domestic Standing Group, comprised of Central Bank, Financial Regulator and Treasury Department
- Joint crisis simulation exercises
- ECOFIN Memoranda of Understanding (2003, 2005, 2008)

### **Summary**

- Central Bank and a single Financial Services Authority located within one organisation
- A unified approach to regulation by the Financial Regulator, within the CBFSAI
- Financial stability considerations were key in the design of the organisation
- Both parties have a shared goal of contributing to financial stability
- Legislative requirement for Financial Regulator to consult and to obtain the agreement of the Governor on financial stability issues
- Result is a joint approach to financial stability issues

